Adverse impact notification sent to Joint Commission on Administrative Rules, House Committee on Appropriations, and Senate Committee on Finance (COV § 2.2-4007.04.C): Yes  $\square$  Not Needed  $\boxtimes$ 

If/when this economic impact analysis (EIA) is published in the *Virginia Register of Regulations*, notification will be sent to each member of the General Assembly (COV § 2.2-4007.04.B).



# Virginia Department of Planning and Budget **Economic Impact Analysis**

18 VAC 140-20 Regulations Governing the Practice of Social Work Department of Health Professions
Town Hall Action/Stage: 4698/7743

November 14, 2016

## **Summary of the Proposed Amendments to Regulation**

Pursuant to Chapter 82 of the 2016 General Assembly, the Board of Social Work (Board) proposes to allow six hours of volunteer work to be substituted for up to two hours of continuing education biennially for clinical and non-clinical social workers.

## **Result of Analysis**

The benefits likely exceed the costs for all proposed changes.

## **Estimated Economic Impact**

Chapter 82 of the 2016 General Assembly requires all health boards to promulgate regulations to accept volunteer work provided to low-income individuals through local health departments or free clinics in lieu of the required continuing education. Pursuant to the legislative mandate, the Board proposes to accept three hours of volunteer work in satisfaction of one hour of continuing education from clinical and non-clinical social workers. The limit on the continuing education hours that can be satisfied by volunteer work is two hours every two years. Currently, clinical and non-clinical social workers are required to take 30 and 15 hours of continuing education every two years respectively for biennial renewal of their licenses.

<sup>&</sup>lt;sup>1</sup> http://leg1.state.va.us/cgi-bin/legp504.exe?161+ful+CHAP0082

The proposed change will allow affected professionals to substitute volunteer work for continuing education. The educational value of volunteer services may vary depending on each person's experience. However, the two-hour limit on the continuing education hours that can be gained through this method is a relatively small portion of the biennially required 30 or 15 hours.

Also, it is not clear whether the ratio of required three hours per continuing education hour is sufficient by itself to provide enough incentives to offer volunteer service. It appears easier for social workers to spend one hour acquiring continuing education than to spend three hours providing free services. However, it is reasonable to expect that the additional incentive provided by the proposed regulation would lead to increased volunteer hours by convincing social workers who are indecisive at the margin about providing such services. The proposed regulation will also help those professionals who have already been providing volunteer services at the qualified locations by allowing them to earn continuing education credit for their charity work.

In any event, the proposed regulation allows substitution of volunteer work for continuing education, but does not mandate it. A professional choosing to do volunteer work in lieu of the continuing education reveals that he or she benefits more from doing so.

#### **Businesses and Entities Affected**

Currently, there are 6,458 clinical social workers and 739 social workers licensed in Virginia. According to data provided by the Virginia Employment Commission, there are 444 establishments in the industry category of the affected entities which includes mental health services not directly affected by the proposed regulation (e.g. clinical psychologists' and psychoanalysts' offices, etc.). All of the 444 establishments in that category satisfy the small business criteria. The number of continuing education providers is not known.

## **Localities Particularly Affected**

The proposed changes apply statewide.

## **Projected Impact on Employment**

The proposed regulation may lead to a decrease in demand for continuing education services. However, the two-hour limit on the continuing education hours that can be gained through this method is a relatively small portion of the biennially required 30 or 15 hours. In

addition, the substitution of voluntary work for continuing education hours is voluntary and may not be exercised by all practitioners.

# **Effects on the Use and Value of Private Property**

The potential impact on the asset value of continuing education providers is not known with certainty, but appears to be small.

## **Real Estate Development Costs**

No impact on real estate development costs is expected.

#### **Small Businesses:**

#### **Definition**

Pursuant to § 2.2-4007.04 of the Code of Virginia, small business is defined as "a business entity, including its affiliates, that (i) is independently owned and operated and (ii) employs fewer than 500 full-time employees or has gross annual sales of less than \$6 million."

#### **Costs and Other Effects**

All of the affected social work establishments are small businesses. The proposed amendments do not impose costs on them. Most providers of continuing education services are probably small businesses as well. The proposed regulation may decrease the demand for their services by a small amount.

### **Alternative Method that Minimizes Adverse Impact**

There is no known alternative that minimizes the potential small adverse impact on providers of continuing education services while achieving the same goals.

## **Adverse Impacts:**

#### **Businesses:**

The proposed amendments do not have an adverse impact on non-small businesses.

#### Localities:

The proposed amendments will not adversely affect localities.

#### Other Entities:

The proposed amendments will not adversely affect other entities.

## **Legal Mandates**

**General:** The Department of Planning and Budget has analyzed the economic impact of this proposed regulation in accordance with § 2.2-4007.04 of the Code of Virginia (Code) and Executive Order Number 17 (2014). Code § 2.2-4007.04 requires that such economic impact analyses determine the public benefits and costs of the proposed amendments. Further the report should include but not be limited to: (1) the projected number of businesses or other entities to whom the proposed regulatory action would apply, (2) the identity of any localities and types of businesses or other entities particularly affected, (3) the projected number of persons and employment positions to be affected, (4) the projected costs to affected businesses or entities to implement or comply with the regulation, and (5)the impact on the use and value of private property.

**Adverse impacts:** Pursuant to Code § 2.2-4007.04(C): In the event this economic impact analysis reveals that the proposed regulation would have an adverse economic impact on businesses or would impose a significant adverse economic impact on a locality, business, or entity particularly affected, the Department of Planning and Budget shall advise the Joint Commission on Administrative Rules, the House Committee on Appropriations, and the Senate Committee on Finance within the 45-day period.

If the proposed regulatory action may have an adverse effect on small businesses, Code § 2.2-4007.04 requires that such economic impact analyses include: (1) an identification and estimate of the number of small businesses subject to the proposed regulation, (2) the projected reporting, recordkeeping, and other administrative costs required for small businesses to comply with the proposed regulation, including the type of professional skills necessary for preparing required reports and other documents, (3) a statement of the probable effect of the proposed regulation on affected small businesses, and (4) a description of any less intrusive or less costly alternative methods of achieving the purpose of the proposed regulation. Additionally, pursuant to Code § 2.2-4007.1, if there is a finding that a proposed regulation may have an adverse impact on small business, the Joint Commission on Administrative Rules shall be notified.

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